

Message Text

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ACTION IO-13

INFO OCT-01 ARA-06 EUR-12 ISO-00 CIAE-00 COME-00 EB-08
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INFO AMEMBASSY BOGOTA
AMEMBASSY BRASILIA
AMEMBASSY BUENOS AIRES
AMEMBASSY CARACAS
AMEMBASSY MEXICO
AMEMBASSY PANAMA
AMEMBASSY PORT OF SPAIN
AMCONSUL RIO DE JANEIRO
USMISSION EC BRUSSELS
USMISSION USUN
USMISSION GENEVA

C O N F I D E N T I A L LIMA 2732

E.O. 11652: GDS
TAGS: ELAB, ILO, PE
SUBJ: VISIT OF DANIEL L. HOROWITZ, USG REPRESENTATIVE TO ILO

REF: STATE 49411

1. SUMMARY. USG ILO REPRESENTATIVE DANIEL HOROWITZ MET WITH
GOP LABMIN GENERAL LUIS GALINDO CHAPMAN, VICEMIN JULIO CESAR
BARRENECHEA AND OTHER TOP LABOR MINISTRY OFFICIALS, MARCH 31,
AT A LUNCH HOSTED BY AMBASSADOR. OTHER PRINCIPAL CONTACTS
DURING VISIT INCLUDED CTP (APRA-ORIENTED TRADE UNION FEDERA-
TION) SECGEN AND PROBABLE WORKER DELEGATE TO 1977 ILO CON-
FERENCE, JULIO CRUZADO; FOREIGN MINISTRY CHIEF OF INTERNATIONAL
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ORGANIZATIONS, LUIS SABOGAL; ILO REGIONAL DIRECTOR DR. JOSE
LUIS BUSTAMANTE RIVERA (WHO HOSTED LUNCH APRIL 1 FOLLOWING
PRESENTATION OF HOROWITZ TO REGIONAL STAFF AND BRIEF DIS-
CUSSION OF ILO REGIONAL PROGRAMS); AND EMPLOYER DELEGATE
D'MAISON. HOROWITZ PRESENTED PERUVIANS WITH U.S. POSITION
ON ILO DEVELOPMENTS AND UPCOMING JUNE CONFERENCE. HE REQUESTED
GOP AS WELL AS WORKER AND EMPLOYER SUPPORT FOR U.S. EFFORT

TO RETURN THE ILO TO ITS TRADITIONS. LABOR MINISTER GALINDO FORCEFULLY AGREED WITH STATED U.S. POSITION AND PROMISED TO SEEK FOREIGN MINISTRY AND PRESIDENTIAL CONCURRENCE FOR GOP SUPPORT OF IT. FONOFF OFFICIAL TOOK CAREFUL NOTE AND SAID HE WOULD TAKE MATTER UP WITH FOREIGN MINISTER. BOTH WORKER AND EMPLOYER DELEGATES EXPRESSED COMPLETE SUPPORT FOR U.S. STANCE. END SUMMARY.

1. AT MARCH 31 LUNCHEON WITH LABOR MINISTER, HOROWITZ DISCUSSED THE FOUR TRENDS WHICH LED TO 1975 U.S. DECISION TO SUBMIT A LETTER OF INTENTION TO WITHDRAW FROM THE ILO. HOROWITZ THEN CONCENTRATED ON SPECIFIC ISSUES ANTICIPATED AT THE 1977 CONFERENCE AND SOUGHT GOP SUPPORT FOR THE U.S. POSITION REGARDING EQUAL TREATMENT ON THE EXAMINATION OF THE EXPERTS' COMMITTEE REPORT ON THE APPLICABILITY OF HUMAN RIGHTS CONVENTIONS, APPROVAL OF AMENDMENT (NON-RECEIVABILITY) TO CONFERENCE STANDING ORDERS ARTICLE 17 ON RESOLUTIONS, AND REJECTION OF EFFORTS TO IGNORE DUE PROCESS OR BY-PASS ESTABLISHED PROCEDURES WITH REGARD TO MIDDLE EAST RESOLUTION OR ANY OTHERS. FUTURE U.S. PARTICIPATION IN THE ILO DEPENDED ON THE OUTCOME OF THE JUNE CONFERENCE, NOTED HOROWITZ.

2. GALINDO REPLIED THAT HE WAS CONCERNED ABOUT THE FUTURE OF THE ILO AND U.S. PARTICIPATION IN IT. HE STATED FLATLY THAT IT WAS RIDICULOUS TO PERMIT EITHER CONFERENCE RESOLUTIONS WHICH DO NOT RELATE TO THE ILO OR THOSE WHICH RELATE BUT IGNORE DUE PROCESS AND ILO INVESTIGATIVE PROCEDURES. GALINDO DECLARED THAT HE PERSONALLY SUPPORTED THE U.S. POSITION AND WOULD DISCUSS THE MATTER WITH FONMIN DE LA PUENTE AND PRESIDENT MORALES BERMUDEZ. CONFIDENTIAL

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HE EXPRESSED COMPLETE CONFIDENCE THAT HIS VIEW WOULD PREVAIL. LABOR VICE MINISTER BARRENECHEA TOLD LABATT DURING LUNCH THAT GOP SUPPORT FOR THE U.S. REGARDING RESPECT FOR DUE PROCESS IS LIKELY TO BE BUTTRESSED FOR REASONS OF NATIONAL INTEREST. THE GOP HAS HEARD THAT THE LATIN AMERICAN CHRISTIAN DEMOCRATIC LABOR ORGANIZATION--CLATT--MAY LEAD AN ATTACK ON GOP LABOR PRACTICES AT THE JUNE CONFERENCE. THE ATTACK WOULD BE COORDINATED WITH COMMUNIST TRADE UNIONS.

3. AT AN EVENING MARCH 31 MEETING, CTP SEC GEN CRUZADO TOLD HOROWITZ THAT HE WOULD COORDINATE CLOSELY WITH ICFTU UNIONS IN SUPPORT OF THE U.S. EFFORT TO RETURN THE ILO TO ITS PROPER ROLE. CRUZADO NOTED THAT PERUVIAN WORKER REPRESENTATIVE AT THE ILO CONFERENCE IS SHARED EQUALLY BY THE FOUR LABOR CONFEDERATIONS. ALTHOUGH HE EXPECTED TO BE THE WORKER DELEGATE, CRUZADO STATED THAT COMMUNIST AND CHRISTIAN WORKER ADVISORS TO THE PERUVIAN DELEGATION WOULD ATTEMPT TO UNDERMINE THE U.S. EFFORT. CRUZADO HOPED THAT THE USG OR AFL-CIO MIGHT FIND THE MEANS TO FINANCE SEVERAL ADDITIONAL WORKER ADVISORS FROM THE CTP IN ORDER TO

COVER KEY CONFERENCE COMMITTEES.

4. IN AN APRIL 1 CALL ON FOREIGN OFFICE DIRECTOR OF INTERNATIONAL ORGANIZATIONS, LUIS SABOGAL, ACCOMPANIED BY AMBASSADOR, HOROWITZ DISCUSSED BACKGROUND OF THE U.S. LETTER OF INTENT, DETAILING THE FOUR DISTURBING TRENDS AT THE ILO. HE NOTED THAT SOME PROGRESS HAD BEEN MADE SINCE 1975 BUT POINTED OUT THAT THE JUNE 1977 CONFERENCE WAS THE KEY TO THE U.S. DECISION ON CONTINUED ILO MEMBERSHIP. HE ASKED THAT THE GOP SUPPORT THE U.S. POSITIONS AIMED TO PROTECT THE ILO DUE PROCESS PROCEDURE AND TO HELP RETURN THE ORGANIZATION TO ITS TRADITION. HOROWITZ CLEARLY STATED THAT IF A MAJORITY DOES NOT SUPPORT THE EFFORT TO PREVENT EROSION OF ILO PRINCIPLES, THE USG WILL WITHDRAW FROM THE ORGANIZATION. THE U.S. HOPES TO REMAIN, SAID HOROWITZ, AND PROGRESS HAS BEEN MADE BUT THE JUNE CONFERENCE WILL BE CRUCIAL.

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5. SABOGAL GAVE A DIPLOMATICALLY MEASURED RESPONSE NOTING THAT PERU SHARED U.S. CONCERN FOR THE ILO'S FUTURE. HOWEVER, HE FELT THAT COMPROMISE BETWEEN THE U.S. AND ARAB POSITIONS MIGHT BE POSSIBLE. HOROWITZ' REJOINDER WAS THAT A COMPROMISE OF PRINCIPLE WAS IMPOSSIBLE AND THAT ABSTENTION ON THE ISSUES AT THE JUNE CONFERENCE WOULD EQUAL A NEGATIVE VOTE. THE AMBASSADOR THEN REFERRED TO A MARCH 31 CONVERSATION WITH FONMIN DE LA PUENTE DURING WHICH HE APPRISED THE FONMIN OF HOROWITZ' CONVERSATION WITH LABMIN GALINDO. DE LA PUENTE SAID HE WOULD BE IN TOUCH WITH GALINDO AND PRESIDENT MORALES BERMUDEZ. THE EMBASSY WILL FOLLOW UP HOROWITZ' CONVERSATIONS WITH AN AIDE MEMOIRE.

6. COMMENT: WITH THE EXCEPTION OF THE FOREIGN MINISTRY DIRECTOR OF INTERNATIONAL ORGANIZATIONS WHO OBVIOUSLY COULD MAKE NO COMMITMENT WITHOUT INSTRUCTIONS, OTHER HOROWITZ CONTACTS REGISTERED FULL SUPPORT FOR THE U.S. POSITION. THE EMBASSY CONSIDERS GENERAL GALINDO TO BE THE POLICY MAKER ON ILO MATTERS AND HIS VIEW SHOULD PREVAIL, ESPECIALLY SINCE IT CONFORMS TO THE MORE MODERATE AND "AMERICANIST" FOREIGN POLICY APPROACH OF THE REVOLUTION'S SECOND PHASE.

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